



Republic of the Philippines
REGIONAL STATISTICS COMMITTEE
Cordillera Administrative Region

RSC-CAR Resolution No. 2
Series of 2024

ENJOINING THE LOCAL GOVERNMENT UNITS (LGUs) IN THE CORDILLERA ADMINISTRATIVE REGION (CAR) TO ALLOCATE FUNDS FOR THE IMPLEMENTATION OF COMMUNITY-BASED MONITORING SYSTEM (CBMS) IN THEIR LOCALITY

WHEREAS, the Republic Act (RA) No. 11315 or the Community-Based Monitoring System (CBMS) Act was signed into law on 17 April 2019 establishing CBMS in all cities and municipalities as an economic and social tool for the formulation and implementation of poverty alleviation and development programs that are specific, targeted, and responsive to the basic needs of each sector of the community;

WHEREAS, Section 5 of the CBMS Act mandates that the CBMS shall be a regular and synchronized data collection to be conducted by every city and municipality every three (3) years, but all cities and municipalities are enjoined to collect data at shorter intervals for purposes peculiarly useful to them;

WHEREAS, Section 11 of the CBMS Act provides for prioritization of financial assistance wherein the fourth, fifth and sixth class cities and municipalities shall be given assistance in the first three (3) years of implementation of the CBMS Act;

WHEREAS, relative to the Mandanas-Garcia ruling, Section 2.7 of National Budget Memorandum No. 138 issued by the Department of Budget and Management (DBM), dated 06 January 2021, requires the concerned agencies to refrain from including in their proposals, funding for devolved local projects for LGUs belonging to the first to fourth income classifications, and limit subsidies for local projects of LGUs to LGUs belonging to the fifth and sixth income classes, the Geographically Isolated and Depressed Areas (GIDA) as well as those with highest poverty incidences;

WHEREAS, the DBM consistently requires the concerned LGUs in its Local Budget Memorandums (LBMs) Nos. 82, 85, and 87 (Indicative Fiscal Years (FY) 2022, 2023 & 2024 National Tax Allotment (NTA) Shares of LGUs and Guidelines on the Preparation of the FY Annual Budget of the LGUs) to provide the needed funds for the implementation of their respective mandates and functions relative to the CBMS established under RA No. 11315;

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TO ANNUALLY ALLOCATE FUND FOR THE IMPLEMENTATION OF COMMUNITY-BASED MONITORING
SYSTEM (CBMS) IN THEIR LOCALITY

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NOW, THEREFORE, on motion duly seconded, BE IT:

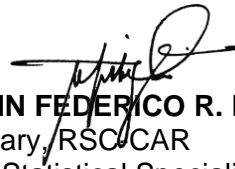
RESOLVED, AS IT IS HEREBY RESOLVED, that the RSC-CAR, duly assembled, enjoins all LGUs in CAR to allocate funds for the implementation of CBMS in their locality;

RESOLVED FURTHER, that the attached four-page discussion paper on the CBMS Financial and Resource Requirements, as well as key recommendations from the RSC-CAR, serve as guide and reference of LGUs in allocating fund for the successful implementation of the CBMS in their locality;

RESOLVED FINALLY, that all Provincial Statistics Committees (PSCs) under RSC-CAR shall be responsible in disseminating and endorsing this resolution and its attachment to concerned LGUs in their corresponding jurisdiction.

APPROVED this 22nd day of February 2024 in Baguio City, Philippines.

Certified true and correct:



ALDRIN FEDERICO R. BAHIT JR.
Secretary, RSC-CAR
(Chief Statistical Specialist, PSA-CAR)

Attested:



Digitally signed by
Alibuyog Villafe Padillo
Date: 2024.03.06
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VILLAFE P. ALIBUYOG
Vice-Chair, RSC-CAR
(Regional Director, PSA-CAR)

Approved by:



SUSAN A. SUMBELING
Chairperson, RSC-CAR
(Regional Director, NEDA-CAR)

COMMUNITY-BASED MONITORING SYSTEM (CBMS) FINANCIAL AND RESOURCE REQUIREMENTS

I. BACKGROUND

The Republic Act (RA) No. 11315 or the CBMS Act was passed in April 2019 establishing CBMS in all cities and municipalities as an economic and social tool for the formulation and implementation of poverty alleviation, and development programs that are specific, targeted, and responsive to the needs of each sector of the community. The institutionalization of CBMS is underscored given the importance of developing responsive and evidence-based plans, projects, and programs.

Section 5 of the CBMS Act prescribes that the CBMS shall be a regular and synchronized data collection to be conducted by every city and municipality every three (3) years. In the conduct of data collection, the LGU shall receive financial and technical assistance from the appropriate national government agencies. Section 11 of the same act provides for prioritization of financial assistance wherein the fourth, fifth, and sixth class cities and municipalities shall be given assistance in the first three (3) years of implementation of the CBMS Act.

In the 2022 CBMS National Roll-Out, first to fourth-class cities and municipalities were not covered for full CBMS under the Philippine Statistics Authority (PSA) Funds. The PSA issued on 24 February 2022 Office Memorandum 2022-12A which identifies the LGUs belonging to the fifth and sixth income class, and no income classification to be provided with financial assistance for the 2022 CBMS operations pursuant to Section 11 of the CBMS Act and Section 2.7 of National Budget Memorandum No. 138 which explicitly requires all concerned agencies to refrain from including in their proposals, funding for devolved local projects for LGUs belonging to the first to fourth income classifications, and limit subsidies for local projects of LGUs belonging to the fifth and sixth income classes, the Geographically Isolated and Depressed Areas (GIDA) as well as those with highest poverty incidences.

LGUs who conducted their CBMS in 2023 had allocated funding from their own respective LGU budget as prescribed in Section 2.2.14 of the Local Budget Memorandum (LBM) No. 85 (Indicative FY 2023 National Tax Allotment (NTA) Shares of LGUs).

II. MUNICIPAL STATISTICIAN AS AN OPERATIONAL PREREQUISITE

Among other operational prerequisites, Item VI (C) of PSA – Department of the Interior and Local Government (DILG) Joint Memorandum Circular No. 2022-001 prescribes the appointment of City/Municipal Statisticians as a prerequisite to the conduct of CBMS in a certain LGU. Section 4 of the CBMS Act itself

ATTACHMENT to RSC-CAR Resolution No. 2 Series of 2024: ENJOINING THE LOCAL GOVERNMENT UNITS (LGUs) IN THE CORDILLERA ADMINISTRATIVE REGION (CAR) TO ANNUALLY ALLOCATE FUND FOR THE IMPLEMENTATION OF COMMUNITY-BASED MONITORING SYSTEM (CBMS) IN THEIR LOCALITY

prescribes that each city and municipality shall have a Statistician, whose primary function is data collection, preservation, and safekeeping of the data retained at the city or municipal level.

In the 2022 CBMS National Roll-Out, an LGU was allowed to designate an existing LGU personnel that could perform the corresponding duties and responsibilities of a Statistician, preferably those who possess the qualification standards in the hiring of City/Municipal Statisticians as prescribed in CBMS Council Resolution No. 04, Series of 2021, pursuant to PSA-DILG Joint Memorandum Circular No. 2022-001.,

Prior to the implementation of the CBMS, a series of resolutions by different board/committees and transactions supporting the establishment of statistical units and/or positions in the CAR LGUs were undertaken, to wit:

- The PSA Board, the highest policymaking and coordinating body on statistical matters in the country, issued Resolution No. 01, series of 2019 entitled “Enjoining National and Local Government Entities to Establish Statistical Units and/or Positions”;
- Relative thereto, the Regional Statistics Committee-Cordillera Administrative Region (RSC-CAR) endorsed PSA Board Resolution No. 01-2019 and enjoined all Regional Line Agencies (RLAs) and LGUs in CAR to establish statistical units and/or positions through RSC-CAR Resolution No. 05, series of 2019;
- In support of the above PSA Board and RSC-CAR resolutions, and in accordance with the CBMS Act, the Benguet Provincial Statistics Committee (PSC) passed Resolution Number 2019-01, “Resolution Recommending the Creation of a Plantilla Position of Statistician in All Municipal Planning & Development Office in Benguet”.
- The LGUs of Benguet manifested that they have already reached the cap for the number of plantilla positions through Resolution No. 2021-1099 by the Sangguniang Panlalawigan (SP) of the Province of Benguet requesting the Department of Budget and Management (DBM) for an exemption on Personal Services (PS) limitation in the creation of a plantilla position of statistician in all Municipal Planning and Development Offices in the Province of Benguet;
- The RSC-CAR issued Resolution No. 07, series of 2021 requesting the PSA Board to endorse to the DBM the exemption of the Province of Benguet on personal service limitation;
- The PSA drafted the PSA Board Resolution which already covers all municipalities and consulted the DBM prior to the discussion with the PSA Board; and,

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- While recognizing the provision prescribed in Section 4 of the CBMS Act, the DBM in its letter, dated 15 June 2023, manifested that it was constrained from supporting the PS exemption on the ground that:
 - a) PS expenditures for Municipal Statistician are not among those that were waived in the computation of PS limitation under the FY 2023 GAA;
 - b) The proposed exemption of the PS expenditures for a Statistician in all municipalities may not be a sound and judicious measure considering that such a proposal may undermine the delivery of the necessary services and facilities by the LGU to their constituents; and,
 - c) It is noted from the PSA-DILG Joint Memorandum Circular No. 2022-001 explicitly provides that if a City/Municipal Statistician is not yet appointed, the LGU is allowed to designate an existing LGU personnel that could perform the corresponding duties and responsibilities of a Statistician.

III. FINANCIAL AND RESOURCE REQUIREMENTS

A. Possible Financing Options

Consistently, the DBM in its Local Budget Memorandum (LBM) No. 82, 85, and 87 (Indicative FYs 2022, 2023 & 2024 National Tax Allotment (NTA) Shares of LGUs) requires the concerned LGUs to provide the needed funds for the implementation of their respective mandates and functions relative to the CBMS established under RA 11315.

Under Item VII (A2) of the PSA-DILG Joint Memorandum Circular No. 2022-001, LGUs may source funding for CBMS activities from the following funds subject to pertinent guidelines and policies governing the utilization of such funds:

- LGU General Fund;
- Local Disaster Risk Reduction and Management Fund (LDRRMF);
- Twenty Percent (20%) Development Fund;
- Gender and Development (GAD) Allocation; and
- Other external Sources.

Cities and municipalities may also enter into cost-sharing arrangements with their respective Provincial and Barangay LGUs as well as Congressional District Offices to secure the necessary funding and logistical requirements for the CBMS operations in the locality.

B. Major Financial and Resource Requirements based on 2022 CBMS National Roll-Out

1. Printing of CBMS Information, Education, and Communication (IEC) materials, questionnaires and forms, manuals, and other materials as deemed necessary
2. Salary and wages of hired personnel (COSW office-based CBMS personnel, data collectors, supervisors, and processors)
3. Handheld tablets and accessories (for data collection using CAPI)
4. Training expenses (i.e., meals, accommodation, travel expenses, training supplies and materials, etc.)
5. Expenses for proper identification of data collectors (i.e., t-shirt, jacket, identification card, etc.)
6. ICT requirements:
 - a) Wireless internet connection for data submission;
 - b) Desktop computers for data processing and server; and,
 - c) Local data storage facility (Local CBMS Data Bank).

The estimated budgetary requirements may be determined by the LGUs using the CBMS Budget calculator in consultation with the concerned PSA Field Offices. If the LGU is not capable of providing the above-listed requirements, support, and assistance from the members of the Provincial/City/Municipal CBMS Coordinating boards shall be solicited.

IV. RSC-CAR's RECOMMENDATION

The RSC-CAR reiterates RSC-CAR Resolution No. 05, s. 2019, endorsing PSA Board Resolution No. 01, s. 2019, and enjoining all LGUs in CAR to establish statistical units and/or positions. Since the regular CBMS implementation is mandatory, all concerned LGUs shall have a statistician pursuant to Section 4 of the CBMS Act. When not legally feasible, Item VI (C4) of PSA - DILG Joint Memorandum Circular No. 2022-001 which allows the LGUs to designate an existing LGU personnel that could perform the corresponding duties and responsibilities of a statistician shall be observed.

In the budget allocation, the LGUs are encouraged to consider the possible financing options vis-à-vis the major financial and resource requirements for CBMS operations as discussed in Item III (Financial and Resource Requirements) of this discussion paper.